

Message Text

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ACTION EB-11

INFO OCT-01 EA-11 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

DOTE-00 INR-10 NSAE-00 RSC-01 FAA-00 SS-20 NSC-07 L-03

IO-14 SSO-00 NSCE-00 INRE-00 USIE-00 PA-04 PRS-01

DRC-01 /093 W

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O 111040Z JUL 74

FM AMEMBASSY MANILA

TO SECSTATE WASHDC NIACT IMMEDIATE 5156

C O N F I D E N T I A L MANILA 8307

E.O. 11652: GDS

TAGS: EGEN, ETRN, RP, BUS

SUBJECT: CIVAIR - US/RP NEGOTIATIONS

REF: A. STATE 148913

B. MANILA 8173

1. WE HAVE REVIEWED CAREFULLY REF A IN CONTEXT OF OTHER EARLIER MESSAGES BOTH FROM DEPARTMENT AND MANILA. WE HAVE NOTED EXTENT TO WHICH OFFERS MADE ON BOTH SIDES IN THIS TELEGRAPHIC EXCHANGE HAVE TENDED TO N LT, WITHER AND RESOLVE THEMSELVES INTO A DEW, LEAVING US WITH UNFORTUNATELY LITTLE AT THIS STAGE THAT IT WOULD BE SAFE, OR FORTH-COMING, TO SAY.

2. THUS, WE FIND PROPOSAL THAT MATTER NOW ESCALATE TO PRESIDENT MARCOS AT BEST AN UNTIMELY ONE. WE SEEM ONLY ABLE TO SAY TO HIM THAT ALL EFFORTS TO REACH AN ACCORD HAVE FAILED AND IT IS TIME TO BLOW THE WHISTLE ON PAL'S DC-10 SCHEDULE. HOWEVER DIPLOMATICALLY COUCHED, THIS WILL ONLY IRRITATE HIM. MARCOS OBVIOUSLY HAS NOT WISHED TO GET INVOLVED AT THIS INCONCLUSIVE STAGE AND IT WOULD SEEM FOLLY ON OUR PART TO ENGAGE HIM AT THIS TIME. IT IS MOST LIKELY THAT HE HAS BEEN KEPT AWARE OF WHAT IS GOING ON AND HAS
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APPROVED THE CAUTIOUS TACTIC GOP HAS BEEN FOLLOWING.

THAT DOES NOT MEAN THAT HE WILL BE ANYTHING BUT DISPLEASED WHEN PAL'S DC-10S DO NOT BEGIN THEIR SCHEDULED FLIGHTS, NOR DOES IT MEAN THAT HE WOULD WELCOME ANY EMBASSY APPROACH DIRECTLY TO INVOLVE HIM.

3. IT WOULD SEEM TO US THAT THE RECENT DRENCHING EXPOSURE OF DEPARTMENT, CAB AND INDUSTRY REPS IN MANILA WOULD HAVE MADE CLEAR SOME OBVIOUS AND DUG IN CONSTRAINTS OF THE PHIL OUTLOOK. WE DO NOT SEE MUCH REWARD IN SEARCHING TOO FAR AFIELD OF THOSE CONSTRAINTS FOR WORKABLE ANSWERS AT THE TIME BEING, EVEN THOUGH WE THINK EXPERIENCE WITH MORE MODEST FIRST ARRANGEMENTS WILL OVERCOME SOME CAUTION.

4. ON DEALING WITH OUR INSTRUCTIONS AT MABILANGAN LEVEL, WE STILL DO NOT EXPECT THAT MERE STATEMENTS OF DISSATISFAC-

TION WITH GOP PROPOSAL AND A REQUEST TO DEFER DC-10S WHEN

WE TALK WILL SUFFICE. THAT ALSO SHOULD BE ACCOMPANIED BY SPECIFIC PROPOSALS WE WOULD BE PREPARED URGENTLY TO EXPLORE. IN TALK WITH MAOWLANGAN, THEREFORE, WE BELIEVE WE SHOULD BE EMPOWERED TO SUGGEST THE FOLLOWING:

(A) GOP PROPOSAL, AS CONVEYED JULY 10, NOT AN ACCEPTABLE STARTING POINT.

(B) BELIEVE, HOWEVER, THAT ENOUGH HAS BEEN AGREED IN PRINCIPLE SO THAT WE AND GOP CAN MOVE QUICKLY TO RESOLVING ISSUES HOLDING UP RECENT PROPOSALS, ESPECIALLY FOR A LONGER TERM CAPACITY REGIME.

(C) PROPOSE THAT QO INITIATE TALKS IN WASHINGTON IMMEDIATELY TO AGREE ON A PROGRAM AS FOLLOWS:

NT3 B-747S FOR PANAM;

3 B-747S FOR NWA;

3 DC-10S FOR PAL.

(D) THIS SCHEDULE WOULD ENTER INTO SERVICE IMMEDIATELY ON AGREEMENT WITH GOP THAT A LONG TERM CAPACITY AGREEMENT WOULD BE WORKED OUT WITHIN THE NEXT NINETY DAYS AND THAT A CONCERTED EFFORT WOULD BE MADE TO RESOLVE KEY ROUTE ISSUE Y PENDING DURING THE COURSE OF THE SAME DISCUSSIONS.

5. TO AVOID A POSSIBLE SNAFU MATTER DISCUSSED BRIEFLY WITH CONFIDENTIAL

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MABILANGAN. HE WAS INFORMED THAT, AS EARLIER PREDICTED, THE PROPOSAL HE MADE HAD NOT BEEN WELL RECEIVED, AND HE WAS REMINDED THAT THE TIME LEFT FOR CAB ACTION ON DC-10 SCHEDULE WAS SO SHORT THAT IT DID NOT SEEM POSSIBLE TO AGREE IN TIME TO PUT SCHEDULE INTO EFFECT ON JULY 15. IT PROPOSED, THEREFORE, THAT ONLY READ OUT AEXPEARED TO BE TO INSTRUCT AMB ROMUALDEZ TO UNDERTAKE IMMEDIATE TALKS ON HIS RETURN WASHINGTON WITH A VIEW TO

REACHING AGREEMENT WHICH WOULD DEFER THE DC-10S AS LITTLE AS POSSIBLE. MABILANGAN SAID HE WOULD PURSUE SUCH INSTRUCTIONS WITH ROMULO.

6. COMMENT: WE MAY FIND PHIL PROCESSES USUALLY TARDY, AS RESULT WHICH GOP COULD BE HIT BY A DISAPPROVAL DC-10 SCHEDULE WITHOUT ANY PLAN OF ACTION. WE PREFER, THEREFORE, PLAN OUTLINED PARA 4 ABOVE, WHICH, IF AUTHORIZED, WILL GIVE US A RESPECTABLE BASIS FOR TAKING MATTERS HIGHER IN GOP.

7. ACTION REQUESTED. IMMEDIATE REACTION PROPOSAL PARA 4, SO THAT WE MAY AT LEAST MITIGATE IMPACT DEFERRAL DC-10 SCHEDULE, IF THAT OCCURS.
SULLIVAN

NOTE BY OC/T: MANILA 8307 RECEIVED WITH GARBLES. CORRECTION TO FOLLOW.

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